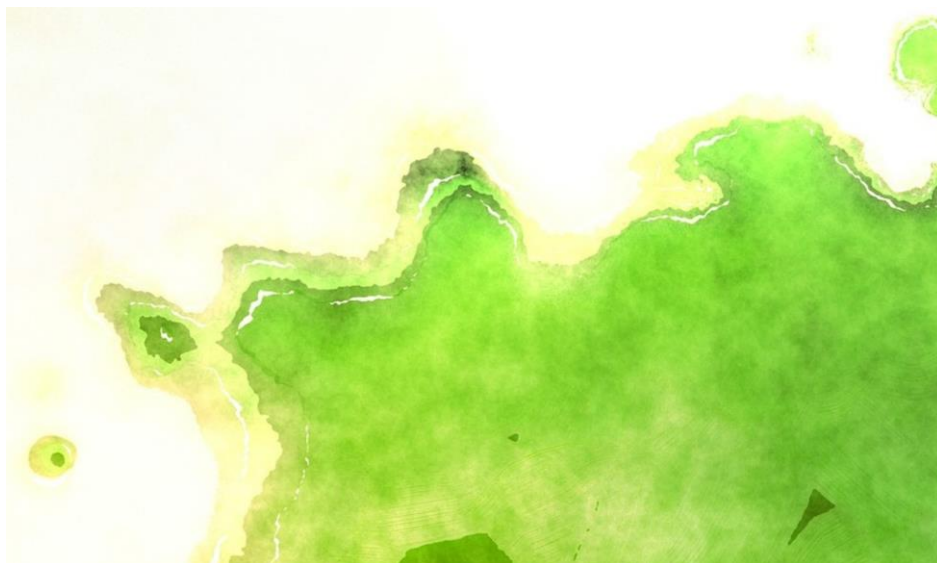


HIGH-LEVEL CONFERENCE ON **CIRCULAR ECONOMY**

26 | OCT | 2021

ONLINE EVENT



How the coordination of the Italian regions has organized models and tools for monitoring the circular economy

Cecilia Cellai - Sustainable development and National Reform Programme Manager of Technostructure of the Regions for ESF

The National Reform Programme of the Regions and Autonomous Provinces: the stages

2011: the **National Reform Programme (NRP)** in Italy, formerly a document of the economic and financial planning of the European Semester, flows into the Economic and Finance Document (DEF), section III, (L.7 / 4/2011 n.39). It is managed by the Ministry of Economy and Finance, in agreement with the European Policies Department of the PDCM.

Since 2012: the **Regions and Autonomous Provinces** participate annually in the composition of the NRP, within the Interministerial Committee for European Affairs (CIAE), developing a technical-programmatic regional document, approved by the Conference of Regions, together with synoptic frameworks ("Grids of regional measures"), which give a detailed account of the legislative, regulatory and implementation reform interventions carried out by the Regions in the previous year.

Since 2016: the **Contribution of the Regions to the NRP** is an independent product on the website of the Conference of the Regions, where a page dedicated to the National Reform Program has been set up, also containing the various annual editions (www.regioni.it/pnr). **The NRP of the Regions is configured**

- **Coordination** of European and International Affairs and **CINSEDO**(Center for Studies and Documentation) for the **CONFERENCE of REGIONS**
in synergy with
- **Technostructure of the Regions** - Interdisciplinary working group coordinated by the Sustainable Development and NRP Sector
- **Each Region** has identified an **internal coordination unit**, indicating an office (direction, department, sector) in charge of managing the collection of information
- **Regional referents of the NRP**, appointed by each Region (they monitored, supported and solicited the offices involved, collected the materials and arranged for the assembly of the same and the drafting of the summary document - regional update sheet)

The relationship between NRP and NRRP 2021

- The Contribution of the Regions to the National Reform Program 2021 (NRP 2021) was approved by the Conference of Regions and Autonomous on May 5, 2021 "agreeing that it can also represent a valid reference for the National Plan for Recovery and Resilience (PNRR)"
- In the light of the renewed European Semester, the **NRP** has made up the fundamental part of the **National Recovery and Resilient Plan (NRRP)** relating to the **monitoring** and **strategic planning of structural reforms** recommended at European level
- So, The Contribution of the Regions to the NRP 2021 was therefore structured **to complement and consistently with the national framework set out in the NRP**, to demonstrate the **consolidated planning, regulatory and implementation of the Regions (Regional Actions)** with respect to the challenging **reforms** and **investments** expected at European level

Contribution of the Regions to NRP-NRRP 2021

It consists in a **global in-depth analysis** accompanied by synoptic frameworks (**Grids of regional measures**), regional thematic **best practices**, implementation **status of Regional Sustainable Development Strategies**.

A) With **monitoring**, it certifies the **legislative, regulatory and implementation reform interventions (Regional Actions)** carried out by the Regions, this year in the period from **February 2020 to February 2021**

B) it allows the identification of the key issues of the **reforms** and **investments functional to their implementation** indicated and desired by the European institutions

C) **In the programmatic function** it provides forecast data, highlighting the priorities of regional investments with local impact, enhancing the strategic choices and the reasons for the context at national level

It is **annual document** and, between **study, analysis, selection of key issues, construction of macro-measures, setting guidelines, monitoring, training**, it takes one year of work.

FOCUS of NRP of Regions

- **List of best practices** (also implemented in previous years, but which still impact the system) of interventions deemed significant and which contribute to the requests of the EC, broken down by type
- **Regional sustainable development strategies**: status of implementation
- **Document of regional economics and finance -DEFR**: report dedicated to the programming tool of the Regions, through which each Region must submit by June 30 of each year the programmatic lines of the government action, with reference to a period of time coinciding with that of the budget.
- Description and updating of the **Internal Coordination** of each Region (NRP regional organization and strategic point).

Added value of the Contribution of the Regions with the UNO 2030 Agenda and ESI Funds

- **2014-2020 Programming Partnership Agreement of the ESI Funds:** **since 2016**, the contribution of the Regions to the NRP has been used as a **tool for reading the reform interventions identified by the Regions in connection with the 2014-2020 programming of the ESI Funds**. Regional interventions have been classified by thematic macro-measures, according to the indications contained in the CSR of the European Semester, as well as according to the targets of the Europe 2020 Strategy and have been linked, where possible, to the Expected Results (RA), provided for by the Partnership Agreement.
- This with the particular aim of demonstrating that **cohesion policy is the main European investment policy that achieves European objectives at all levels of government and that takes into account the territorial specificities of the EU**.
- **Agenda 2030: from 2016** in the logic of coherent insertion of regional programming in the broader global context, in the contribution of the Regions to the NRP, **macro-measures and expected results have been brought back in response also to specific objectives or sub-targets of sustainable development of the Agenda 2030 of the United Nations (Sustainable Development Goals, SDGs)**.
- This is in order to support the action promoted by the European Union to lead the way in the context of the universal sustainable development strategy, **in order to make Agenda 2030 the natural continuation of the Europe 2020 strategy**.

NRP 2020 => monitoring and programming framework

European Semester
Economic and Financial
Document (DEF)

Europe 2020
TARGET

CSR
Recommendations

Regional
Reform
Actions

2030 UNOAgenda (SDGs)



Sustainable
Development
National Strategy
(MITE)



Domains ISTAT -
equitable and
sustainable well-
being



Cohesion Policy
2014-2020
2021-2027



ESF
ESF+

ESFR
ESFR







EAFRD

European challenges to which Italy must respond

- **4 CSR 2020** (Country specific recommendations): (25) these CSR focus on how to address the socioeconomic impact of the pandemic and facilitate economic recovery (including mitigation of socioeconomic consequences) and are aimed at supporting the **twin transitions** towards **green** and **digital** technologies;
- **5 CSR 2019** referred to the CSR 2020, have to be considered relevant because they also concern investments and reforms that are essential to address the structural challenges in the medium and long term; therefore they will continue to be monitored throughout the annual cycle of the 2021 European Semester.
- **Regional reform interventions**: classified according to **measures** and **sub-measures** - identified by the synergistic reading of the CSR -, then returned in synoptic frameworks of integrated reading (matrices), constituted 1) the subject of an in-depth analysis; 2) basis of the **integrated programming tool** for the Regions, because they can be traced back to multiple programs, including those of the 2014-2020 and 2021-2027 cohesion policies, the sustainable development goals and others.

NRP-NRRP 2021 Analysis and Measurements

- CSR1 2020: we are usually talking about **budget policies and fiscal interventions**; but **specific measures on the health system have been included this year (Measure-M 2, 3, 4)**
- CSR2 2020: **the subdivision of the three macro themes (labor market, education and inclusion) maintained**; **introduced the theme of flexible work => smart working and support for flexible work in Measure 3 Adaptability**, as it responds to the new guidelines and has a function aimed at maintaining employment in an anti-Covid key; **tools to support the income of workers and economic activities**, which greatly marked the regional activity in 2020
- CSR 3 2020: also multi-composite and structured in the following macro themes: **Businesses, Competitiveness and Access to Credit, Investments in infrastructures for R&I and for the twin green and digital transitions**. Therefore it has been divided into: **Competitiveness and businesses**, where the measures relating to **access to credit** (Measures – M 1, 2 ex CSR 5 PNR 2020) and territorial competitiveness (M3) have been included; Investments in research and innovation (M 4,5,6); **Digital agenda - rural connectivity (M7); Green Transition on Decarbonisation, Sustainable Mobility, Biodiversity, Green Infrastructures, Energy Transition, Resource Management, Circular Economy (Measures 8,9,10,11,13,14,15); Territorial Development (M12)**.
- CSR 4 2020 includes the macro themes corresponding to the **horizontal and enabling reforms** announced in the Italian PNRR and expected at European level: **Efficiency of Justice, Fight against corruption and promotion of transparency, Efficiency of the Public Administration, Opening of the market and competition - public procurement**

European semester 2019 - CSR – Target 2020	<div></div> Topics - Measures - Submeasures	RA	ESI 2014-2020	OP (OS) ESI 2021-2027	Principles pillar Social rights	EUSAIR Domains BES	SNSvs (5P)
CSR 3-T2-T3-T4-T5 Investments in R&I and in infrastructure Efficiency of the Public Administration Competitiveness Competition	Misure 15 – circular economy						
	Dematerialize the economy, improving the efficiency of resource use and e promoting circular economy mechanisms		6.4, 6.5, 8.1, 8.4, 9.2, 12.1, 12.2, 14.1	OP 1 (a3), OP 2 (b6), OP 5		3, 4, 10, 11	Prosperity III.1, III.2, III.3, III.4, III.5 Vector IV.3
	Promote the adoption of the sustainable models of production by enterprises		8.4, 12.1, 12.3, 12.6, 12.a				
	Promote practices of sustainable consumption						
	Improve the global efficiency in resource consumption and production and attempt to separate economic growth from environmental degradation						
	Enhancement scientific and technological capacities to achieve more sustainable consumption and production models						
	Waste management – prevention, riductio, recycling and reuse		12.5	OP 2 (b6), OP 5		10	Prosperity III.5
	Rationalize the incentives for fossil fuels that encourage waste, eliminating market distortions, restructuring taxation systems too, taking into account the specific needs of PVS and minimize possible negative effects on their development		12.c	OP 2 (b1, b2, b3), OP 5		10	Prosperity III.2
	Improving the energetic efficiency in fisheries sector and in aquaculture enterprises	4.8	9.4	OP 1 (a3), OP 2 (b1), OP 5		10	
Manage sustainably and protect the marine and coastal ecosystem in favour of their resilience and restoration		14.1, 14.2, 15.1	OP 2 (b7), OP 5		10	 Plan 1.1, 1.3, 1.5 Prosperity III.8	

RACCOMANDAZIONE 3 – Imprese, Competitività e Accesso al credito. Investimenti in infrastrutture per transizione verde, digitale e R&I.

AGENDA 2030 SDGs

OBIETTIVI DI POLICY 2021-2027: OP 1; OP 2; OP 3 (c3, c4); OP 5

PRINCIPI DEL PILASTRO EUROPEO DEI DIRITTI SOCIALI: 1, 3, 4, 9, 10, 11, 12

DOMINI BES/ISTAT: 1,3,4,9,10,11,12

STRATEGIA EUROPA 2020:

TARGET 2 - Ricerca e sviluppo

TARGET 3 - Emissioni di gas serra

TARGET 4 - Fonti rinnovabili

TARGET 5 - Efficienza energetica

CONNESSIONE CON PNRR – RIFORME E MISSIONI (COMPONENTI):

RIFORME ABILITANTI: SEMPLIFICAZIONE E RAZIONALIZZAZIONE DELLA LEGISLAZIONE E PROMOZIONE DELLA CONCORRENZA

RIFORME DI ACCOMPAGNAMENTO: LEGGE SUL CONSUMO DI SUOLO

MISSIONE 1 DIGITALIZZAZIONE, INNOVAZIONE, COMPETITIVITÀ E CULTURA: COMPONENTE-C2 Digitalizzazione, innovazione e competitività del sistema produttivo (**RIFORMA** sistema della proprietà industriale);

COMPONENTE-C3 Turismo e cultura 4.0 (**RIFORMA** Adozione di criteri ambientali minimi per eventi culturali; **RIFORMA** Ordinamento delle professioni delle guide turistiche)

MISSIONE 2 RIVOLUZIONE VERDE E TRANSIZIONE ECOLOGICA: COMPONENTE-C1 Agricoltura sostenibile ed economia circolare (**RIFORMA** Strategia nazionale per l'economia circolare, **RIFORMA** Programma nazionale per la gestione dei rifiuti, **RIFORMA** Supporto tecnico alle autorità locali); **COMPONENTE-C2** Energia rinnovabile, idrogeno, rete e mobilità sostenibile (**RIFORMA** Semplificazione delle procedure di autorizzazione per gli impianti rinnovabili onshore e offshore, nuovo quadro giuridico per sostenere la produzione da fonti rinnovabili e proroga dei tempi e dell'ammissibilità degli attuali regimi di sostegno; **RIFORMA** Nuova normativa per la promozione della produzione e del consumo di gas rinnovabile; **RIFORMA** Semplificazione amministrativa e riduzione degli ostacoli normativi alla diffusione dell'idrogeno; **RIFORMA** Misure volte a promuovere la competitività dell'idrogeno; **RIFORMA** Procedure più rapide per la valutazione dei progetti nel settore dei sistemi di trasporto pubblico locale con impianti fissi e nel settore del trasporto rapido di massa); **COMPONENTE-C3** Efficienza energetica e riqualificazione degli edifici (**RIFORMA** Semplificazione e accelerazione delle procedure per la realizzazione di interventi per l'efficientamento energetico); **COMPONENTE-C4** Tutela del territorio e della risorsa idrica (**RIFORMA** Semplificazione e accelerazione delle procedure per l'attuazione degli interventi contro il dissesto idrogeologico; **RIFORMA** Adozione di programmi nazionali di controllo dell'inquinamento atmosferico; **RIFORMA** Semplificazione normativa e rafforzamento della governance per la realizzazione degli investimenti nelle infrastrutture di approvvigionamento idrico; **RIFORMA** Misure per garantire la piena capacità gestionale per i servizi idrici integrati)

MISSIONE 3 INFRASTRUTTURE PER UNA MOBILITÀ SOSTENIBILE: COMPONENTE-C1 Rete ferroviaria ad Alta velocità/capacità e strade sicure (**RIFORMA** Accelerazione dell'iter di approvazione del Contratto tra MIMS e RFI; **RIFORMA** Accelerazione dell'iter di approvazione dei progetti ferroviari; **RIFORMA** Trasferimento della titolarità delle opere d'arte (ponti, viadotti e cavalcavia) relative alle strade di secondo livello ai titolari delle strade di primo livello (autostrade e strade extraurbane principali); **RIFORMA** Attuazione delle Linee guida per la classificazione e gestione del rischio, la valutazione della sicurezza e il monitoraggio dei ponti esistenti -D.M. 578 del 17 dicembre 2020); **COMPONENTE-C2** Intermodalità e logistica integrata (**RIFORMA** Semplificazione delle procedure per il processo di pianificazione strategica; **RIFORMA** Attuazione del regolamento che definisce l'assegnazione competitiva delle concessioni nelle aree portuali; **RIFORMA** Semplificazione delle procedure di autorizzazione per gli impianti di Cold Ironing; **RIFORMA** Semplificazione delle transazioni di importazione/esportazione attraverso l'effettiva implementazione dello Sportello Unico dei Controlli; **RIFORMA** Interoperabilità della piattaforma logistica nazionale (PNL) per la rete dei porti, al fine di introdurre la digitalizzazione dei servizi di trasporto passeggeri e merci; **RIFORMA** Semplificazione delle procedure logistiche e digitalizzazione dei documenti, con particolare riferimento all'adozione della CMR elettronica, alla modernizzazione della normativa sulla spedizione delle merci, all'individuazione dei laboratori di analisi accreditati per i controlli sulle merci)

MISSIONE 4 ISTRUZIONE E RICERCA: COMPONENTE-C2 Dalla ricerca all'impresa (**RIFORMA** a supporto degli interventi di promozione della R&S)

MISSIONE 5 INCLUSIONE E COESIONE: COMPONENTE-C3 Interventi speciali per la coesione territoriale (**RIFORMA** Rafforzamento delle Zone Economiche Speciali-ZES)

The action AI-NURECC PLUS has received funding from the European Union



Misura	LEGISLATIVE/REGULATORY ACT	DESCRIPTION	COVID-19 ACT	REGION
Misure 15 – Circular Econ.				
	(DGR 6/50 – 05/02/2019) DGR 59/83 – 27/11/2020	Strategia Regionale di Adattamento ai Cambiamenti Climatici (SRACC).		Sardegna
Dematerialize the economy, improving the efficiency of resource use ,promoting circular economy mechanisms	DGR 340 - 02/11/2020	Linee di indirizzo per l'adeguamento del Piano Regionale di Gestione dei Rifiuti (PRGR) approvato con Deliberazione del Consiglio Regionale 156 del 19/12/2016		Calabria
	DD 18671 - 27/10/2020	<p>Costituzione cabina di regia per l'attuazione della strategia regionale per la riduzione dell'incidenza delle plastiche sull'ambiente, con obiettivi:</p> <ul style="list-style-type: none"> - analisi dello stato dell'arte delle tecnologie, dei modelli economici e degli impatti ambientali dei prodotti plastici e loro alternative; - supporto tecnico-scientifico alle decisioni per prevenire lo spreco di plastica e per classificare gli scenari alternativi alle plastiche fossili. <p>Partecipanti: Uni Bologna, Conferenza Regione-Università, Legambiente Emilia-Romagna, Confindustria Emilia-Romagna, T.R.I. - Tavolo Regionale dell'Imprenditori, CGIL, UIL, CISL, Confservizi Emilia-Romagna, Coldiretti,</p>		Emilia-Romagna

NRP of Regions numbers (1/2)

Negli anni gli interventi di riforma delle Regioni registrati nel contributo sono aumentati

NRP	Regions n. /21	Regional Actions n.	Regionale Actions n. CSR	N. Regional Actions n. Target EU2020
2013	17	385	184	201
2014	21	993	670	323
2015	21	1369	881	488
2016	21	1750	941	809
2017	21	2145	881	1264
2018	21	2651	1260	1391
2019	21	3322	1403	1919
2020	21	5005	(Next one)	
2021	21	8025		

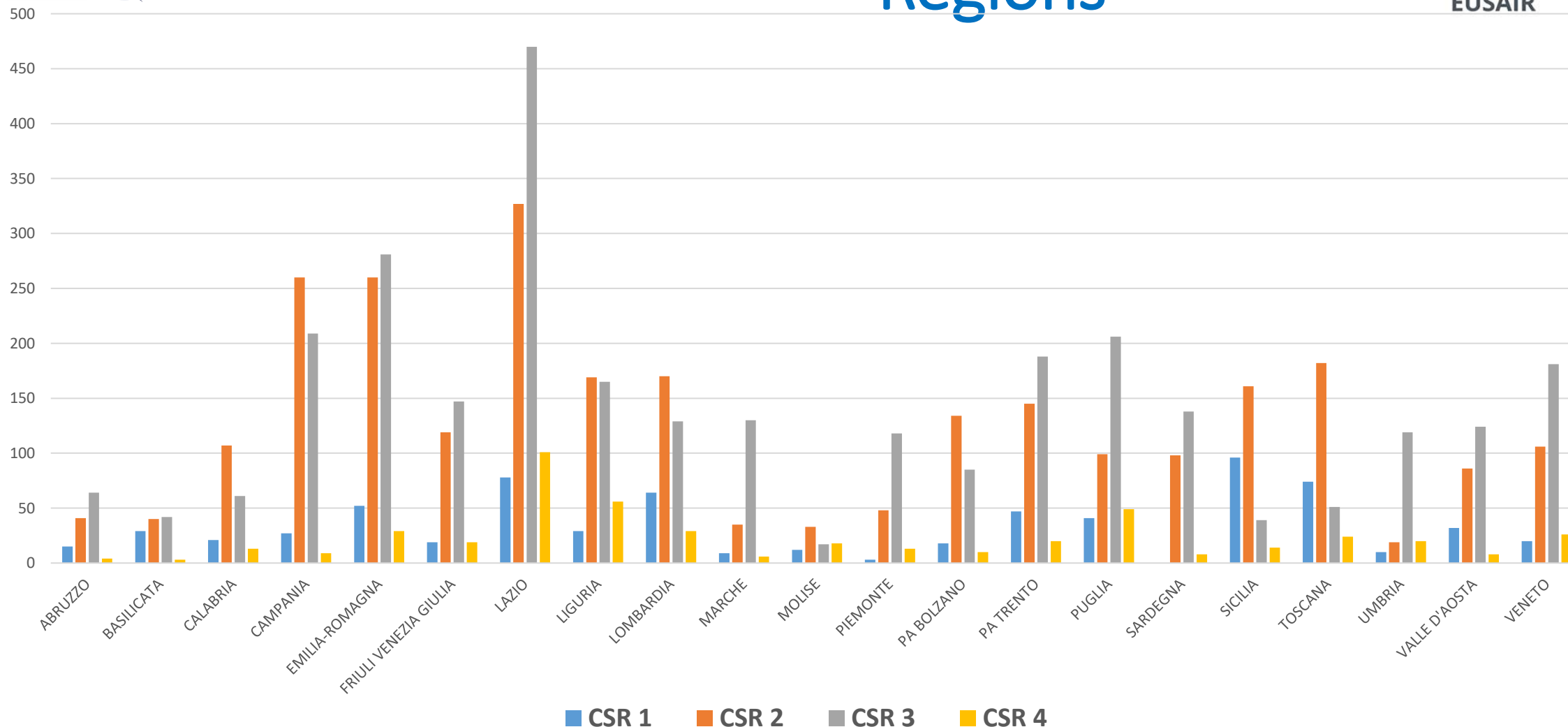
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NRP of Regions numbers(2/2)

PNR	N. Regioni presenti	N. Provvedimenti totali	CSR1	CSR2 T1-T6-T7-T8	CSR3 T2-T3-T4-T5	CSR4	CSR5
2020	21	5.005	136	2044	2569	69	187
2021	21	8.025	817	3133	3521	554	/

NRP 2021 - CSR 2020 and Regions



■ CSR 1 ■ CSR 2 ■ CSR 3 ■ CSR 4

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Analysis, matrices and annexes of *Contribution of the Regions to NRP* can be found on the websites

www.regioni.it/pnr and www.tecnostruttura.it

Two Technostructure Papers (Quaderni Tecnostruttura, June and September 2021) are entirely dedicated to the analysis of the *Contribution 2021*

c.cellai@tecnostruttura.it

<https://cpmr.org/ai-nurecc-plus/>